

Supplement to the Iamaica Gazette.

VOL. XLI.

THURSDAY, NOVEMBER 28, 1918.

No. 13.

Colonial Secretary's Office, 3rd July, 1918.

THE GOVERNOR directs the publication, for general information, of the following Annual Report of the General Post Office for the year ended 31st March, 1918.

By command,

ROBT. JOHNSTONE, Acting Colonial Secretary.

Note—The Appendices for this Report are not printed in the Gazette Supplement but the complete Report will appear in extenso in the Departmental Volumes as usual.

Post Office and Telegraphs Report for the year ended 31st March, 1918.

General Post Office, Jamaica, 20th June, 1918.

Sir,

I have the honour to submit the fiftieth report on the Postal and Telegraph Department for the ryear ended 31st March, 1918. The Department was passed over to local control in 1860—the year under eview is therefore the fifty-eighth of its existence as a Department of the Island Government.

REVENUE COMPARED WITH ESTIMATES.

Postal Telegraphs	**	**	 **	48,466 8,811	8.	01 7
				57,277	9	71
Revised Estima Postal Telegraphs	ates are:	**	 **	47,800 8,200	0	0
				56,000	0	0

^{2.} The war tax imposed on letters, parcels, etc., and referred to in the 2nd paragraph of my annual report for 1916-17 was by Law 1 of 1917 continued during the year, and my estimate of the amount realised from this source is £10,000. Eliminating this amount from the collections, and comparing the result with the collections for 1915-16 which do not include the war tax, there is a deficit of £776 shewn.

3. The collections for the year under report as well as those for the two years immediately preceding. are set out hereunder for comparison.

	1915-16.		1916-17	1917-			
Postage Commission on Money Orders Local com. on British Postal of Miscellaneous Telegraph	£ s. 37,697 16 396 7 911 5 979 18 8,068 2	11 5 21 5 5	£ s. 47,127 12 331 17 863 13 1,473 0 8,615 8	9 ⁸ 10 5 ¹ / ₂ 2	£ 44,517 288 789 2,870 8,811	17 15 2 5	11 65 15
	48,053 10	01	58,411 12	71	57,277	9	71

4. "Commission on Money Orders" and on "British Postal Orders" continue to show a decrease, in both are reflected the smaller spending capacity of the community, the former being used for small

remittances abroad, and the latter principally for the exchange of money locally.

5. Under "Miscellaneous," is included for the first time £1,569 10s. 9d. being an amount credited by the Treasurer to this Department as a result of the difference in the rate of Exchange in connection with the amounts on our Money Order account lodged by the United States Postal Authorities with the Bank of Nova Scotia in New York, and utilised by the Government of this Colony in that Country. Payments are made under the Money Order Convention at the fixed rate of \$4.87 to the £ sterling, while the current rate of exchange is \$4.75, hence the credit which is now finding its way to this Department.

6. The total amount collected for Passenger Fares on Motor Mail rides is £667–11s. Of this amount £258 has been paid over to one Contractor, the remainder £400 represents the earnings of the ride con-

ducted by the Public Works Department on the Northside.

7. There is a deficit of £1,134 3s. 0d. on the total collections when compared with those for the preceding year and this would have been increased to £2,703 13s. 9d. were it not for the inclusion of the item referred to at paragraph 5.

RETROSPECT.

8. The progress of the business of the Department is shown in the figures below covering a period of twenty years.

				1	897-98.	1907-08.	1917-18.
Postage Commission on M Commission on lo	oney Orde	rs and Briti	sh Postal O	rders	£ 21,854 . 374 . 574	£ 32,234 515 734	£ 44,518 289 789
Telegraph	COLUMN TOO SHAPE TO	22.5			5,085	6,489	8,811
Miscellaneous			F	0.40	82	S90	2,870
		-			27,969	41,162	57,277

 The similar collections for the year 1867-68—fifty years ago — was £11,362 or 406% less than it is to-day.

EXPENDITURE COMPARED WITH ESTIMATES.

10. Below is a comparative return of Expenditure and Estimate.

	Expenditure.	Estimate.
Personal Emoluments Mail Conveyance Services	£ s. d. 24,205 15 10} 17,530 10 3 6,061 6 8	£ s. d. 25,357 17 9 17,700 7 4 6,201 14 0
Telegraph Maintenance by Department Telegraph Line Construction, Public Works	477 16 9 48,275 9 7½ 3 9 0	325 0 0 49,584 19 1 25 0 0
Dept. Telegraph Line Maintenance, Public Works Department	2,367 4 11 59,646 3 64	2,170 6 0

^{11.} The Department has been administered as shown in the above comparison at a saving of £1,134 1s. 61d. on the appropriation.

COMPARATIVE EXPENDITURE.

	1915-16.	1916-17.	1917-18.			
Personal Emoluments Mail Conveyances Other Charges Telegraph Maintenance by Department	£ s. d. 24,600 3 5 16,786 2 01 6,038 2 51 215 9 2	£ s. d. 24,798 5 61 17,378 2 71 6,234 6 81 317 17 11	£ s. d. 24,205 15 101 17,530 10 31 6,061 6 81 477 16 9			
M	47,639 17 01	48,728 12 93	48,275 9 71			
Maintenance of Telegraph Line by Public Works Department Construction of Telegraph Line by Public,	2,076 5 10	2,247 7 10	2,367 4 11			
Works Department	275 6 9	240 3 6	3 9 0			
	49,991 9 71	51,216 4 13	50,646 3 61			

12. There has been a decrease of £570 in the cost of Administration as compared with the previous year.

RETROSPECT OF EXPENDITURE.

13. The following table shows the expenditure of the Department for each tenth year beginning with 1897-98.

1897-98.	1907-08.	1917-18.
£ 14,797 6,183 1,643 14,338	£ 15,937 5,473 832 11,224	£ 24,206 6,061 2,848 17,531
36,961	33,471	50,646
	£ 14,797 6,183 1,643 14,338	£ £ 14,797 15,937 6,183 5,473 1,643 832 14,338 11,224

14. The expenditure for the year 1867-68 was £11,215 and compared with the above is another illustration of the growth of the Department.

15. The difference between receipt and expenditure is £6,631. Eliminating however the war tax yield, estimated at £10,000, and the item of £1,569, referred to at paragraph 5, and adding £358, the collections on account of Private Telephone Lines, a deficit of £4,580 would have been the result.

16. The value of telegrams transmitted free of charge is £572 11s. 1d.

POSTAL MISCELLANEOUS.

The miscellaneous receipts amount to £2,870
 13. 11d. and are summarised as under:—

	£ s. d.
Rent of Private Letter Boxes	167 10 0
do do Bags	39 19 6
Fines	7 17 21
Delivery Fees on C.O.D. Parcels	26 12 74
Public call telephones	4 2 8
Surplus Cash	1 2 5
Accrued postage on parcels exchanged with the United Kingdon	
Miscellaneous	4 0 9
Value found in Unclaimed Dead Letters	16 16 64
Passengers Fares collected	409 4 11
Discount on Stamps purchased	0 9 3
War Tax on parcels from abroad	622 18 6
Money Order Settlement—difference in Exchange	1,569 10 9
	2,870 5 11

18. In the 18th paragraph of my report for 1916-17 I explained the reason for the reduced credit "Accrued Postage on parcels exchanged with the United Kingdom" the credit has now entirely disappeared for the Postage on parcels exchanged with the United Kingdom" the credit has now entirely disappeared for the Postage on parcels exchanged with the United Kingdom" the credit has now entirely disappeared for the reduced credit.

peared for the conditions have not improved but grown worse.

19. The item "Public Call Telephones" shows a credit of £4 0s. 9d., and is one fourth of the gross receipts,—I submit however that the measure of success of these telephones is not to be gauged by their earnings, I know they are highly appreciated and have proved very useful to summon medical aid, etc., in time of emergency.

 The value of quinine, Impressed and Judicial Stamps sold and transferred to the Superintending Medical Officer and Stamp Commissioner is as follows:-

£337 13 84 Quinine Impressed Stamps &c. 877 2 Judicial Stamps 2,435 9 2

DISTRICT POST OFFICES.

21. I have again to record the fact that not any new District Post Offices were established during the year. The number in existence is 201.

22. The Post Office at Alligator Pond in the parish of Manchester, and Sturge Town in St. Ann, were temporarily closed on the 11th August, 1917, and 19th February, 1918, and re-opened on the 14th August, 1917 and 1st March, 1918, respectively.

23. All the District Post and Telegraph Stations were inspected during the year by the Travelling Supervisor, with satisfactors results.

Supervisor, with satisfactory results.

CIRCULATION OF CORRESPONDENCE.

24. The Estimate of Letters and Post Cards which have passed through the office during the period under review is disclosed in the undernoted return.

	1915-16.	Outwards. 1916-17.	1917-18.	1915-16.	nwards. 1916-17.	1917-18.
Inland Mails—	-					
Ordinary Letters—			STUMMENT.			14W00000000
Public .	2,494,409	2,469,465	2,444,771	3,104,284	2,949,074	3,008,054
Official .	311,442	314,556	308,265	392,134	372,529	379,979
Post Cards .	295,212	280,452	89,648	286,686	272,356	.71,812
By vessels, not contra	ict-					
U.K. and United S	tates				100	
of America—	050 000	0.00 100	0.00.000	* 005 004	4 000 000	1 101 000
Ordinary Letters		649,176	643,893	1,225,861	1,260,057	1,191,960
Post Cards—	69,153	54,534	38,740	43,685	45,460	44,967
Other Countries—	200 014	0.00 000	000 501	000.000	000 000	200 000
Ordinary Letters .		349,066	362,531	320,078	292,036	396,000
Post Cards	. 5,048	2,343	2,236	4,260	3,890	4,680
Registered Letters, or	versea	1271	100		The	111000
Total	4,151,708	4,119,592	3 ,890,084	5,376,988	5,195,402	5,097,452
** ** *** *	4.00	ele ale				
Registered letters for	r denvery in 1	Amgston—	1915-16.	1916-17.	1917-18.	NA.
			1910-10.	1910-17.	1917-18.	
Local			70,460	66,702	62,519	
Foreign	**	**	22,715	24,364	23,706	CHILL.
Official	20	1.7	33,423	33,020	33.003	
Registered letters	for delivery i	n the country		33,020	30,000	
* Local	tor derivery i		19,696	21,257	24,004	
Foreign	# 1	**	44,731	51,620	51.376	
Registered letters	for dospatch	2.0	19,001	91,020	01,010	
Over sea	tor despaten		22,334	23.518	40.865	
(Over sen	**	120	22,017	20,010	10,000	-
At District Post Offi	ines-					
The Distillet 1 ost On			1915-16.	1916-17.	1917-18.	
			1010-101	1010-11.	2072	
Ordinary le	etters		1,447,589	1,070,449	2,066,181	
Post Cards			137,306	357,162	93,057	
Registered			112,517	107,009	502,996	
The Branchest	1.			401,000	ince jood	
			1,697,412	2,134,620	2,662,234	
			- Sanda Sanda	214040		

25. These figures show so far as the Circulation from the Central Office (Kingston) goes, a decrease on the total pieces of mail matter outward and inward, and this is traceable to the Post Card,—it has been observed that the Post Card of private manufacture is not now so much in evidence through the post, the official card being almost exclusively used.

INSURED LETTERS.

26. Hereunder is a return of Insured Letters received and despatched for the year ending with the year under report.

		Received.		Despatched.
Year,	No.	Declared Value.	No.	Declared Value.
1915-16	 23	£ s. d. 257 1 0	37	£ s. d. 1,030 9 7
1916-17 1917-18	 13	443 15 0	28 27	315 13 3 483 11 10

 The insurance of letters by the Post Office Insurance System does not include compensation for any loss or damage resulting from acts of the King's enemies. Insured letters cannot be sent by all the routes available for ordinary letters, and therefore may occupy a longer time in transit.

RETURN LETTER BRANCH.

28. The mail matter which passed through the Return Letter Branch is as under:-

	Paid.	Unpaid.
Letters returned to United Kingdom	6,455	70
" " Other Countries	7,064	2,862
" Writers in the Island	44,100	25,008
Letters destroyed being illegible or anonymous, writers not		
having been found	19,232	21,001
Newspapers returned to publishers	37	-

29. The contrast which these figures bear to the volume of correspondence in the return at paragraph

24 is I submit satisfactory.
30. A large percentage of the mail matter which finds its way to the Return Letter Branch is due to carelessness on the part of the Poster,—the most frequent offence is:—Post Office not included in address, and omission of street delivery number—the fullest address possible is recomended in order to ensure speedy and correct delivery.

31. Postage to the amount of £136 4s, 6d., on unclaimed mail matter was written off as irrecoverable, and the number of packets found to contain value was 6,866, the value being £344 Ss. 3d. Each packet was reported under registered cover to the writer, and those which were unclivered yielded £16-16s. 6\(\frac{1}{2}\)d., which has been credited to the Revenue as recorded at paragraph 17.

MAIL CONVEYANCE OCEAN.

32. Hereunder is a Statement of the mails despatched and received during the year:-

			Outw	ards.			Inwards.					
	191	5-16. 1916-17.		1917-18.		1915-16.		1916-17.		1917-18.		
	Vessles.	Mails.	Vessels.	Mails.	Vessels.	Mails.	Vessels.	Mails.	Vessels,	Mails.	Vessels.	Mails.
Kingston— Non-contract Outport— Non-contract	369	1,563	388	1,718	350	1,479	423	2,031	427	2,105	349	1,574
	369	1,563	388	1,718	350	1,479	423	2,031	427	2,105	349	1,574

33. It will be observed that when contrasting the figures of the year under review with those of the preceding year, there is a marked decrease in the number of vessels and the mails received and despatched, this is due to the withdrawal of several of the vessels of the United Fruit Co., for war demands, the services have been irregular, but a weekly exchange with America and England, via America has been main-

34. Only one mail passed through Jamaica in transit during the year.

35. The Steamers of the United Fruit Co., Elders & Fyffe, and the Harrison Line have been responsible for our mail exchanges, owing to the extraordinary conditions existing on the high seas, mails from England now average via America, 21 days, and direct 16 days.

36. The exchange of mails with Cuba, which is now a large one due to the quantity of Jamaica labour

now employed in that Republic, has been principally by means of the Schooners so frequently plying with

passengers

37. The following mails were lost during the year as a result of enemy action. Parcel and Letter mails from United Kingdom per S.S. "Sylvanian"—June, 1917. Parcel and Letter mails from United Kingdom per S.S. "Chirippo"—December, 1917. Letters and printed mail matter from United Kingdom per S.S. "Andania"—January, 1918. In addition two bags of mails for Cuba were lost on the Schooner "Estrella" when she disappeared off Morant Point on the 16th November, 1917.

38. £2,287 7s. 3d., was paid to the Steamship Companies for mail conveyance, and £1,481 0s. 6d., to the United Kingdom and United States for the onward conveyance of mail matter sent through these

Countries.

MAIL CONVEYANCE INLAND.

39. The cost of the Inland mail conveyance is £13,762 2s. 64d., and is £310 10s. 94d., in excess of the previous year, due to the same cause as was attributed by me last year, namely, the rise in the price of material and corn. Reasonable temporary additions to subsidies have been allowed to Contractors, and the Public Works Department have exceeded the estimated amount for the maintenance of the service performed by that Department.

40. The several services have been conducted by the Contractors and the Public Works Department

n a satisfactory manner.

i 41. The Passenger Service on the Northside and Windward, the former run by the Public Works Department, and the latter by a Contractor, receive a fair amount of patronage as is reflected in the undernoted return of fares collected.

MONEY ORDERS.

42. A comparative return of the orders issued and paid for the three years ended 31st March, 1918 is attached.

43. There is a decrease of £3,062 in the orders issued in Jamaica and payable in the United Kingdom, and is due I am of opinion to the check on trade between the two countries, administered by the war.

44. There is an appreciable increase of £9,060 in the orders issued in the United States and Canal Zone, and payable in this Colony. This I am of opinion is due to the migration of Jamaicans to the United States since that country has entered the European conflict. The migration to Cuba is reflected in the increased number of registered letters received from that Island, there being no Money Order Exchange between Cuba and Jamaica.

45. The Telegraph Money Order System reported in the 50th paragraph of my report for 1916-17 as introduced on the 1st July, 1916, does not appear to be gaining popularity, eight such orders were

issued in Jamaica aggregating £101, while 18 were received with a total value of £360.

46. It frequently happens that the Advice of a Money Order issued in the United States, does not reach this Office with the same promptitude that the order reaches the Payce, and on presentation of the order for payment steps are at once taken to obtain the Advice, in many cases however the Payce parts with the order to a second party without observing the conditions under which such transfer can be made, and the person holding the order is disappointed when payment has to be refused. I am therefore taking this opportunity to point out that before negotiating an order, payment of which has been refused at this Office, enquiry should be made of the Money Order Office where full information will be supplied of the conditions of payment.

POSTAL ORDERS.

47. Hereunder is a return of British Postal Orders issued, in comparison with the issue of 1916-17.

	1916-17.		1917-18.	
Denomi- nation.	No.	Face. Value.	Com- Denomi- No. Face mission, nation. Value.	Com- mission.
6d. 1/ 1/6 2/ 2/6 3/ 3/6 4/ 4/6 5/ 7/6 8/ 10/ 20/	9,355 30,820 19,093 35,117 23,433 21,151 9,160 26,731 11,818 37,732 5,420 12,895 31,605 10,784	£ s. d. 233 17 6 1,541 0 0 1,431 19 6 3,511 14 0 2,929 2 6 3,172 13 0 1,603 0 0 5,346 4 0 2,659 1 0 9,433 0 0 2,032 10 0 5,158 0 0 15,802 10 0 10,784 0 0	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	£ s. d. 18 5 2½ 57 11 10½ 38 18 9 60 3 4 44 7 8½ 81 9 2 37 18 9 100 0 5 46 16 8 151 0 5 34 6 10½ 99 17 6 256 14 2 117 15 0
Total	285,114	65,638 11 6	1,274 0 7 Total 267,260 59,657 10 0	1,163 5 10

^{48.} The value of 267,071 Postal Orders actually sold is £59,480 19/ and is £5,128 1s. 0d., less than the similar sales in 1916-17.

49. Hereunder is a comparison of sales from 1913-14.

1913-14				£77,305	6	0
1914-15	4.4.		4.4	74,331	3	6
1915-16	200	200	7.1	68,012	2	0
1916-17		1991	2.2	65,638 1	1	6
1917-18	2	**	0.0	59,480 1	9	0

50. It will be observed there has been a steady decrease in these sales since the advent of the War.

 Commission collected is £1,160 t Local Commission on Orders about 	ve 2s. 6d.	value			£261	17	21
Allowance by the London Post Offi sold and paid Orders not claimed by Payees with	2.2	AF		0.0	526	1.1	2
which issued	in six yes	its from the c	in the 3		11	12	6
					800	0	101

 The number of Postal Orders paid is 259,493 aggregating a value of £60,211 15s. 3d., and is shown in comparison with the two previous years hereunder.

			1915-16.	1916-17.	1917-18.
At the G.P.O., E			£9,008 27,117	£8,083 29,425	£8,095 [28,468
At District Post Treasuries	Offices and	Parochial	19,436	21,553	23,649
4			55,561	59,061	60,212

PARCELS POST.

The usual comparative Return of the Parcels Post transactions is attached.

54. A net decrease of 5,297 is the result of a comparison between the parcels received during the year under report and those for 1916-17,—this decrease is apparent in the number received from the United Kingdom principally. The number of parcels received from the United States, shows a decrease of 100 while the declared value is in excess by over £4,000 in the similar comparison, this is due to the higher rate now prevailing in the United States for the articles imported.

55. As is to be expected from the foregoing, the Import duty which is principally "ad valorem"

assessed for the year is £9,223, and is £282 in excess of the previous year.

56. The actual collection on account of import duty, and which is transferred to the Revenue Depart-

ment, is £8,739 14s 8d.

57. The watchfulness of the officers of the Department and resultant detention of suspicious letters and packets yielded £431 8s. 2d. for import duty.

58. The Senders of parcels continue in some instances to undervalue the contents and penalties im-

posed in connection with these yielded £7 4s. 5d.

59. A net decrease of 367 is shown in the number of parcels despatched on comparison with 1916-17

and is traceable principally to the despatches to the United States and the Canal Zone.

60. The opportunities for despatch in each case bear a favourable comparison with 1916-17 except in the case of the despatches to the British West Indies which was only 40 as compared to 84,-there existed a regular means for transmission of parcels for the sister Colonies via Colon, but the line of Steamers plying between Colon and those Colonies have ceased. An effort is now being made to effect a regular monthly exchange via Halifax.

61. I furnish below a comparative return for three years of Insured and Cash on Delivery Parcels,—

there are marked decreases in the receival under these heads.

	Ins	Insured Parcels.		Cash on Delivery Pare	æls.
	I	Received.		Received.	
Year.	No.	Amount.	No.	Trade Charges.	Fees.
1915-16 1916-17 1917-18	1,687 1,296 799	£ s. d. 5,623 10 3 5,953 10 6 4,114 5 9	3,697 2,956 1,490	£ s. d. 4,964 14 7 4,065 1 2 2,525 0 9	£ s. d. 92 13 0 73 18 0 32 1 0
	Despatched			Despatched.	
1915-16 1916-17 1917-18	252 146 202	£ s. d. 1,108 11 1 826 5 11 796 18 6		Nil.	

62. I desire to repeat for the benefit of Importers of parcels under the Cash on Delivery System that such parcels cannot be forwarded to a District Post Office until the Trade Charge at least is sent to me, and that 28 days is the limit that such parcels are available; any discrepancy in the trade charge is a matter between the Shipper and the Importer, and cannot be adjusted by this Office except at the special request of the London Post Office.

63. £622 18s. 6d., is the yield of the war tax of 3d. imposed on every parcel post packet containing dutiable matter received.

TELEGRAPHS.

64. At the close of the year, the offices with which communication could be made are classified as follows:-

Telegraph Offices Telephone Offices 33 Phantaphone Offices

making a total of 109, which does not include the Railway telegraph offices.

65. The following Telegraph Offices were converted into Telephone and Phantaphone Stations:— Castleton, in the Parish of St. Mary on 24th July, 1917. Alley, in the Parish of Clarendon on 9th October, 1917. Bowden, in the Parish of St. Thomas on 1st October, 1917.

66. The following Offices were brought into Telephonic communication: Crooked River in the Parish of Clarendon, 29th May, 1917. Bull Bay, in the Parish of St. Andrew, 30th July, 1917. Riverside in the Parish of Hanover, 30th January, 1918.

An office in the Myrtle Bank Hotel which was opened on the 1st December, 1916, was closed on

the 1st May, 1917.

68. The usual comparative table of messages sent and received is attached to this report and discloses an increase in traffic to the extent of 3,324 in excess of the previous year,—this although a small increase is satisfactory when it is taken into consideration that the banana industry was practically at a standstill as a result of the hurricanes of August, 1916, and September, 1917.

The collections of the Department on behalf of the Cable Companies are as under:

Direct Cable Co. West India & Panama Cable Co. £2,543 13 3 220 5 3

and were duly paid over to the Companies.

MISCELLANEOUS.

70. I have been forced to discontinue since 18th February, 1918, the use of the Stamp Selling Machine, which had proved such a convenience to the Public, due to the fact that unscrupulous members of the

Public were operating it with counterfeit coins.

71. Mr. E. L. Morris, an Assistant in the Department, joined the Jamaica War Contingent during the year,—the number of young men from the Department is now seven. I regret to record that A. E. Shirley whose name was among those recorded in my report for 1916-17 as having joined an English Regiment, was killed in action on 9th October, 1917. Shirley was an efficient and promising clerk and very popular with the Staff, the sympathy of the Staff and myself goes out to his sorrowing relatives.

72. I have observed with some satisfaction that V. E. Johns, who is with the forces in Egypt has

been awarded the Military Medal for meritorious work under trying conditions on the battle field,—the

congratulations of the Department are hereby recorded.

73. The Staff at the out-stations and in Kingston have performed their duties in a creditable manner.

74. The usual returns are forwarded.

I have the honour to be, Sir, Your obedient servant,

> ELLIS WOLFE. Postmaster for Jamaica.